

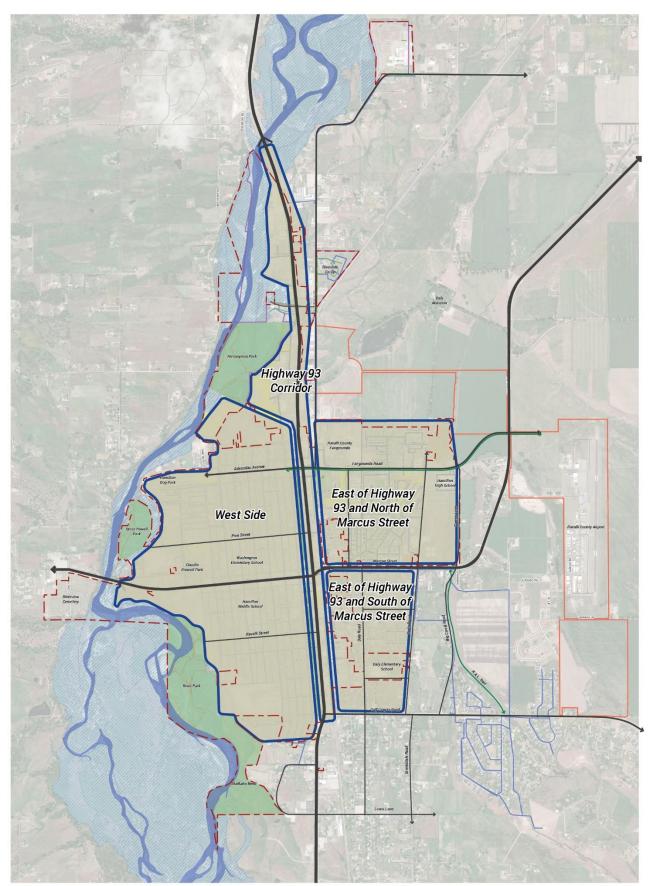
5 / Land Use Framework

City of Hamilton Comprehensive Plan Proposed Amendments – September 2025

Current Land Use Pattern

Hamilton's current land use pattern (Map 10) can be generally defined by four geographical areas:

• West Side. The West Side generally consists of downtown and the residential neighborhoods between Highway 93 and the Bitterroot River. This area has a well-connected transportation network on a 380' by 380' street grid. Residential neighborhoods, while seeing some redevelopment and infill, specifically on the north side, are relatively stable. Civic uses, including Hamilton Middle School, Bitterroot College, parks, city and county facilities, and the Bitterroot Public Library. Large employers include Bitterroot Health and Rocky Mountain Laboratory. Four parks (Hieronymus, Steve Powell, River, and Skalkaho Bend) serve as a transition between developed areas and the Bitterroot River. The entire West Side is served by city water and sewer infrastructure, aside from small, scattered parcels at the southern edge of the city boundary, and at northwest areas along the river.



Map 10. Current Land Use Pattern

- East of Highway 93 and South of Marcus Street. This area consists of a range of residential neighborhoods, varying in both age, housing type, and acreage. This area is characterized by older subdivisions (pre-1976), including mobile home parks, ½- to 1-acre residential lots, with interspersed larger undeveloped lots. North-south connectivity is provided through Daly Avenue, Kurtz Lane, and Big Corral Road. East-west connectivity is limited to Golf Course Road with few east-west streets, creating a disconnected transportation network. Much of the area is not within the existing city boundary and is not served by city sewer, while a few residential areas are served by city water. Institutional uses include Daly Elementary School and the Vester Wilson Athletic Complex, a city park.
- East of Highway 93 and North of Marcus Street. This area is home to Hamilton's newer developments
 including a mix of single-family neighborhoods and multi-family complexes. The Hamilton High
 School is also located in this area along with Ravalli County Fairgrounds and the Ravalli County Road
 Department. This area has a well-connected transportation network with most developed areas
 served by city water and sewer. This area includes Old Corvallis Road.
- Highway 93. The Highway 93 corridor bisects on a north-south axis and accommodates the majority
 of the city's retail and offices uses outside of downtown. Nearly all the west side street network
 connects into Highway 93, with signalized intersections at Fairgrounds Road, Pine Street, Main
 Street/Marcus Street, Ravalli Street and Golf Course Road. The railroad runs north-south along the
 east side of the highway, limiting connectivity to neighborhoods and commercial areas east of
 Highway 93.

Anticipated Growth

Through initial community outreach efforts, anticipated growth areas (Map 11) and the city's approach to growth were preliminarily identified and then refined through public land use workshops. The growth areas, and the city's general approach to growth, defined below align with the plan's three guiding themes.

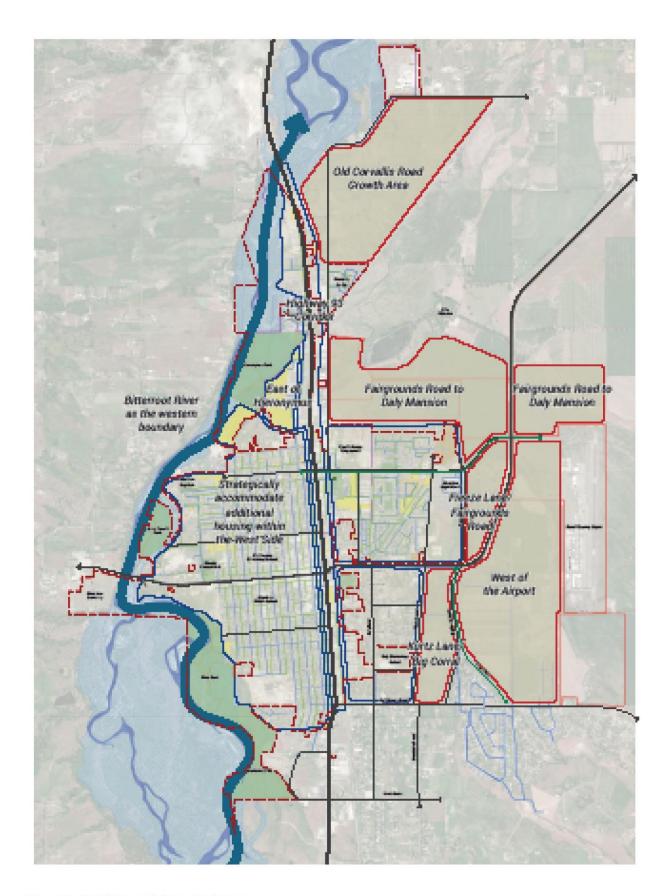
Bitterroot River as the western boundary. Throughout the plan's development the Hamilton community expressed broad support in using the Bitterroot River and its associated floodplain area as the western boundary for the city. Aside from the existing Riverview Cemetery, future development within this planning horizon is not anticipated to cross the river corridor, due to environmental and infrastructure constraints and costs.

Strategically accommodate additional housing within the West Side. Through the public engagement process community members identified a common strategy in prioritizing redevelopment of areas within the existing city. As these areas redevelop, they are anticipated to include a wider range of housing types, including single-family homes, ADUs, townhomes, and apartments with higher densities near downtown and Highway 93 and along primary transportation corridors. This type of redevelopment and infill should prioritize scale and form of development to ensure that it aligns with surrounding neighborhoods.

East of Hieronymus. This area has the potential to accommodate higher density infill development
and benefits from being close to open space, is centrally located and close to services. In order for
development to occur, infrastructure needs to be extended including water, sewer, and streets.

Anticipated growth east of Highway 93. Most new residential and commercial development is anticipated east of Highway 93. Small scale infill opportunities exist along and south of Marcus Street but will require additional connectivity and extension of city services. Larger-scale areas for neighborhood expansion are outlined below. Any potential extension of city boundaries in this area are anticipated to be driven by requests for annexation from landowners.

- Kurtz Lane/Big Corral. The area along Kurtz Lane, between Marcus Street and Golf Course Road
 consists of larger parcels that could be developed into housing near Daly Elementary, with extension
 of city water and sewer.
- Freeze Lane/Fairgrounds Road. This area could allow for additional neighborhoods in close proximity to Hamilton High School and capitalize on an improved Fairgrounds Road realignment to the East Side Highway.
- Fairgrounds Road to Daly Mansion. Development within this area could capitalize on expected road and sewer extensions from Old Corvallis Road east to the Ravalli County Airport and could accommodate additional neighborhoods and commercial areas in support of planned and future employment uses within the Ravalli County Targeted Economic Development District (TEDD). These areas could also capitalize on the agricultural history of the city and provide views of and connections to the Daly Mansion.
- Old Corvallis Road. With improved roadway connections, this area could capitalize on direct access
 to Highway 93 and commercial uses along Highway 93 and Old Corvallis Road, as well as nonmotorized connections to GlaxoSmithKline and other large employers in Hamilton. Coordination with
 the railroad, Ravalli County, and landowners will be critical for improving transportation access and
 connectivity and extending city water and sewer. Key to this area will be the preservation and potential
 expansion of existing agricultural operations in the area.
- West of the Airport. Sandwiched between the Ravalli County Airport and Eastside Highway lies land
 that could include light industrial/manufacturing and opportunities for workforce housing compatible
 with surrounding commercial and airport-related uses, building off expansion of the airport and
 anticipated sewer extensions.



Map 11. Anticipated Growth Areas

Future Land Use Map

What Is It?

The future land use map (Map 12) visually illustrates the goals and policies of the Comprehensive Plan and serves as a guide for growth and development within and adjacent to the city. The map assists in planning for future improvements for parks and recreation, economic development, utility extensions, and transportation connectivity. It is intended to be used by the city to help analyze development submittals, annexations, initial zoning and rezoning applications, and identify capital improvements needed as part of continued growth and development.

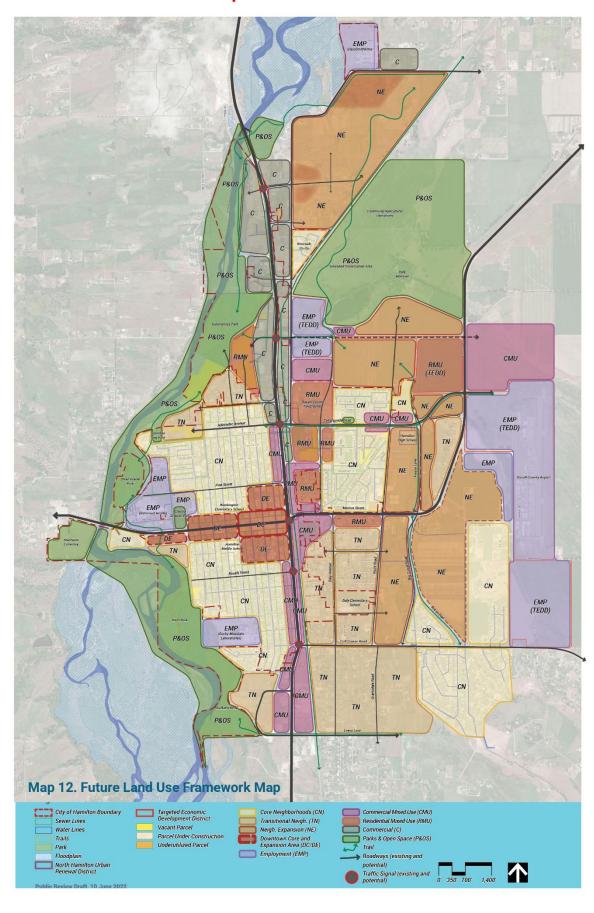
Relationship with Development Review

While the future land use map is not regulatory, it does provide guidance for updates to both the zoning text and map as well as in reviewing proposed annexations and subdivisions. Any proposed zoning amendments are a legislative action and will require separate public review and public hearing. Any proposed subdivisions, annexations, or zoning amendments should comply with the adopted future land use map and the goals and policies within this Plan.

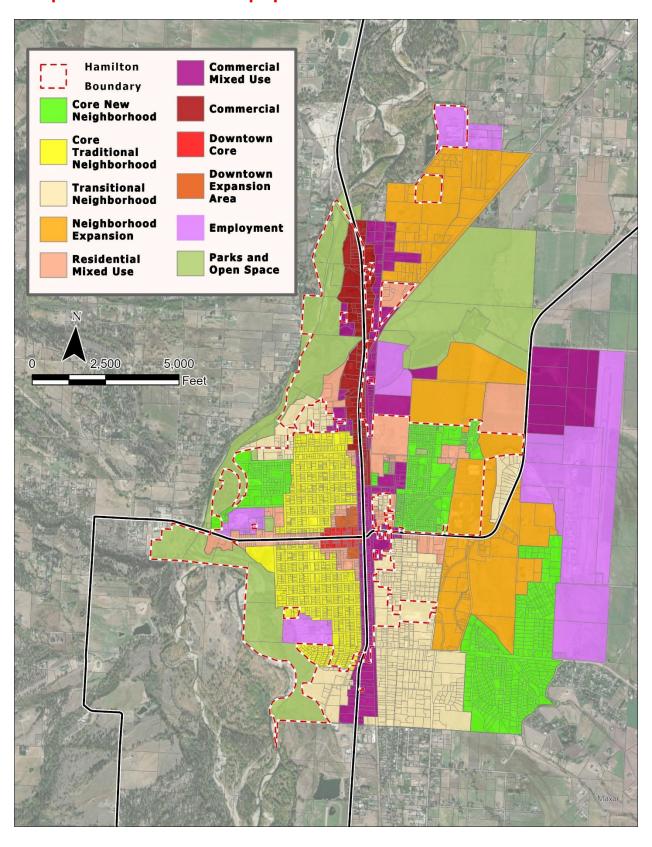
Key goals of the future land use map and associated land use categories are:

- 1. Move toward inclusion of a greater mix of housing options, including townhomes, apartments, duplexes, etc.
- 2. Strategically infill and redevelop neighborhoods, within and immediately adjacent to the city limits, to provide a compatible range of housing types and attainable price points.
- 3. Provide higher density housing near existing community amenities and transportation corridors, including downtown, Hamilton High School, parks, and commercial areas.
- 4. Locate new neighborhoods adjacent to or within close proximity to existing city infrastructure, including streets, parks and trails, schools, and utilities (water and sewer).
- 5. Investigate areas adjacent to the existing city boundary that are not currently served by city utilities and define a strategy for utility connection.
- Allow for continued development of Accessory Dwelling Units (ADUs) throughout new and existing neighborhoods to help mitigate housing supply issues.
- 7. Integrate differing housing types more seamlessly and avoid segregating multi-family developments from single-family neighborhoods.

Current Future Land Use Map



Proposed Future Land Use Map Update



Land Use Designations

Overview

Future land use designations work in tandem with the future land use map. These designations are not regulatory but can be implemented by one or more zoning designations. Each category identified on the future land use map is detailed on the following pages, each providing an overview of appropriate development and redevelopment

opportunities for housing, commercial, employment, recreation, civic, and other uses. The future land use designations have been developed with community input as part of this process, specifically through the character of imagery provided, and with the goal to implement the overall vision and themes of Hamilton's Comprehensive Plan.

Each future land use designation includes a list of the zoning districts which implement that future land use designation. It is anticipated that when Hamilton's zoning regulations are updated this section of the plan will be updated to reflect and new and/or altered zoning districts.

Core <u>Traditional Neighborhoods</u> -(CNCTN)

- General Description. Existing, older, —neighborhoods west of Highway 93, with traditional neighborhood development patterns characterized by a well-connected street network, blocks with alleys, walkable streets, and a diversity of housing types. that Core traditional neighborhoods will remain intact with compatible infill of existing vacant and underutilized lots, and development of ADUs to support housing needs.
 - Overall density of these neighborhoods will stay relatively constant, with an increase as infill and redevelopment occur.
- Primary Uses. A mix of housing types, including single-family detached, single-family attached, townhouses, duplex to fourplex, cottage courts, apartments/condominiums, and ADUs.
- Secondary Uses. Civic spaces, -and gathering areas, small-scale parks & /playgrounds, and public spaces. small neighborhood commercial areas (i.e., corner stores).
- Streets/Connections. Continued enhancements to streetscape, including <u>repair & maintenance of existing streets</u>, filling in gaps in <u>sidewalk network</u>, and <u>multi-modal improvements to key transportation corridors</u>; connections between the off-street paths and on-street non-motorized network.
- Implementing Zoning Districts. Single-Family Residential <u>Traditional Neighborhood District</u> (R-1) S),
 Multiple-Family Residential (RM), Residential High Density (RH), and Public and Institutional (PI).

Core New Neighborhoods (CNN)

 General Description. Existing, newer, neighborhoods primarily east of Highway 93 with distinct pockets on Hamilton's west side. These neighborhoods generally developed post-1960 to present, are largely built out, and are characterized by a mix of large and small lot single-family home development with intermittent multi-family, condominium, and townhouse development.

- Overall density of core new neighborhoods will stay relatively constant, with an increase as infill and redevelopment occur.
- **Primary Uses.** A mix of housing types, including single-family detached, single-family attached, townhouses, duplex to sixplex, cottage courts, apartments/condominiums, and ADUs.
- Secondary Uses. Civic spaces, parks & playgrounds, and public spaces.
- Streets/Connections. Continued enhancements to streetscape, including sidewalk extensions, connections between the off-street paths and on-street non-motorized network, street extensions to , multi-modal improvements to key transportation corridors.

Implementing Zoning Districts. Traditional Neighborhood District (R-1), Medium Density Residential District (R-2), High Density Residential District (R-3), Planned Unit Development (PUD), and Public and Institutional District (PI).

Transitional Neighborhoods (TN)

- General Description. Existing neighborhoods, characterized by large lot single-family home development, that are expected to grow as annexations occur, infrastructure improvements are planned and made, and existing larger lots are developed.
 - Continued compatible infill of vacant lots, and redevelopment of larger parcels.
 - Overall density of these neighborhoods will likely increase as infill and redevelopment occurs.
- Primary Uses. A mix of housing types, including single-family detached, single-family attached, townhouses, duplex to foursixplex, apartments/condominiums, cottage courts, and ADUs.
- Secondary Uses. Civic space, parks & and gathering areas; parks, courts, fields, and playgrounds, and public spaces; small neighborhood commercial areas (i.e., corner stores).
- Streets/Connections. Additional roadway connections should be accommodated as new development/ redevelopment is approved, overall improving inter-connectivity. Large-scale improvements to streets (including Daly and Kurtz) will be needed as growth occurs.
- Implementing Zoning Districts. <u>Traditional Neighborhood District (R-1)</u>, <u>Medium Density Residential District (R-2)</u>, <u>High Density Residential District (R-3)</u>, <u>Mobile Home Park Residential District (MHP)</u>, <u>Planned Unit Development (PUD)Single-Family Residential (RS)</u>, <u>Multiple-Family Residential (RM)</u>, <u>Residential High Density (RH)</u>, <u>and Public and Institutional District (PI)</u>.

Neighborhood Expansion (NE)

General Description. <u>Areas characterized by large lots (~3 - 100+ acres) intended for Nnew neighborhoods-areas</u>, accommodating an integrated mix of housing types <u>with residential supportive</u>

<u>commercial uses</u>, including single-family detached, single-family attached, apartments and condominiums, cottage courts, and ADUs.

- Varying residential densities with a mix of single-family and multi-family housing options.
 Higher residential densities are encouraged but not required. Large areas of any single housing type are discouraged.
- Park and trail connections and small-scale commercial areas should be integrated into neighborhood design.
- Ongoing agricultural transition and the right-to-farm should be considered for new neighborhoods.
- **Primary Uses.** A mix of housing types, including single-family detached, single-family attached, townhouses, duplex to foursix plex, apartments/condominiums, cottage courts, and ADUs.
- Secondary Uses. <u>Civic space</u>, <u>parks & playgrounds</u>, <u>public spaces</u>, <u>Park space</u> and small-scale commercial.
- Streets/Connections. Roadway connections should be identified through the area and right-of-way
 preserved prior to/as development occurs to ensure connectivity; intersection densities should be
 similar to the West Side Core Traditional Neighborhoods; incorporate off-street trails and greenways
 throughout.
- Implementing Zoning Districts. <u>Traditional Neighborhood District (R-1)</u>, <u>Medium Density Residential District (R-2)</u>, <u>High Density Residential District (R-3)</u>Single-Family Residential (RS), <u>Multiple-Family Residential (RM)</u>, <u>Residential High Density (RH)</u>, <u>Transitional Neighborhood Business <u>District (B)</u>, Planned Unit Development <u>Overlay (PUDOD)</u>, <u>and Public and Institutional <u>District (PI)</u>.
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Downtown Core (DC) and Downtown Expansion (DE) Area (Main Street, West Main Street, and north/south to State Street) (DC and DE)

- General Description. The Downtown Core includes Hamilton's Historic Downtown along Main Street
 between Highway 93 and 5th Street. The Downtown Expansion area includes areas north and south of
 the Downtown Core with development patterns similar to downtown. These land use categories are
 intended to Ppreserve the historic development pattern of ation of the ddowntown core, while
 allowing for incremental expansion downtown complimentary land uses, including its existing
 buildings, and level of connectivity. Expansion of higher density housing and commercial uses in
 and adjacent to the downtown core.
- Uses. Ground-level retail, restaurant, and entertainment uses, with space for office and residential in upper stories.
 - Focused infill and redevelopment to incorporate additional housing.
 - Apartments and condominiums, limited to upper stories along Main Street between Highway
 93 and 5th Street.

- Potential for standalone residential buildings within the expansion areas.
- Transition along West Main Street from residential uses to commercial/office spaces.
- Streets/Connections. Multimodal streetscape improvements and landscaping along Main Street, with enhancements along perpendicular streets (including flexible space for gathering spaces, markets, etc.).
 - Highway 93/Main Street/Marcus Street roadway improvements, and continued bike/pedestrian improvements along Marcus Street.
 - Parking accommodated through a range of on-street and alley-loaded parking facilities, small surface lots, and improved wayfinding to parking areas. Street-facing, off-street parking lots are discouraged.

• Implementing Zoning Districts.

- Downtown Core: Central Business District (CBD) and -Public and Institutional District (PI).
- Downtown Expansion: Central Business District (CBD), <u>Transitional Neighborhood Business</u>
 (B), Local Business <u>District</u> (B-1), <u>and Public and Institutional <u>District</u> (PI).
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Employment (EMP)

- General Description. Areas for continued employment expansion, which builds upon the existing biotech industry; employment sites are generally 20-5 acres and larger, with large format buildings for research and development surrounded by open space for employees; these are generally secured, gated facilities, with no public access on-site. Coordination with Ravalli County will be needed to ensure alignment with the County's Targeted Economic Development District (TEDD) development.
- Uses. Biotech technology, research and development, industrial and manufacturing, and associated buildings, site amenities, etc. (e.g., RML, GSK)
 - A mix of higher-density housing and supporting commercial are encouraged adjacent to these employment areas
- Streets/Connections. Sites should be located with convenient access to Highway 93, Old Corvallis
 Road, and/ or East Side Highway; additional sites should accommodate road improvements and
 connections to the facilities.
 - Pedestrian connections and green space are provided, which offer connections to nonmotorized networks and visual relief and natural protection from adjacent uses.
 - o Off-street connections are provided between these facilities and the city-wide trail network.
- Implementing Zoning Districts. Commercial or & Manufacturing District (CM), Manufacturing or & Industrial District (MI), Local Business (B-1), Professional Services Business District (PS), and Public and Institutional District (PI).

Mixed Use (Residential Mixed Use (RMU) - and Commercial) Mixed Use (CMU) (RMU and CMU)

- General Description. Strategic infill and development of areas which can accommodate additional
 housing and a mix of commercial uses. Residential mixed use areas are intended to have a higher
 proportion of residential with the option for 100% residential in higher density developments.
 Commercial mixed use areas are intended to allow for a greater variety of commercial uses (including
 employment generators) while still allowing for a significant residential component in higher density
 developments.
- Uses. A mix of retail, office, and residential uses; with a preference for vertical mixed use.
 - Areas along Highway 93 will generally have more commercially oriented uses with residential and/or offices on upper stories or behind main buildings, coupled with access management enhancements.
 - West side areas not fronting Highway 93 will likely have a more residential focus. East side areas not fronting Highway 93 will likely be predominantly residential with options for neighborhood commercial and employment generators that are compatible with surrounding land uses.
- Streets/Connections. Additional street connectivity to be accommodated at a smaller scale, by providing bike/ pedestrian access to residential areas located between commercial areas and the Bitterroot River.
 - East side areas will need street connectivity with intersection densities similar to west side neighborhoods. Non-motorized connectivity will be provided through pedestrian and bicycle facilities within public street rights-of-way as well as through a connected network of separated paths. West side areas will need to connect to the existing local street network.
 - Implementation of Hamilton's Access Control Plan will take place as development occurs to improve safety and mobility on Highway 93. Opportunities for access management should be addressed concurrent with development.
 - Additional roadway connections should be provided between Highway 93 and Old Corvallis Road.

Implementing Zoning Districts.

- Residential Mixed Use: Transitional Neighborhood Business District (B), Local Business (B-1), High Density Residential District (R-3), -Planned Unit Development Overlay (PUDOD), and Public and Institutional District (PI).;
- Commercial Mixed Use: Local Business <u>District</u> (B-1), <u>Planned Unit Development Overlay</u> (<u>PUDOD</u>), <u>Commercial & Manufacturing District</u> (<u>CM</u>), and <u>Public and Institutional <u>District</u> (PI);
 </u>

Only along Highway 93: Highway Related Business District (B-2).

Commercial (C)

- General Description. Areas <u>along</u> north <u>of Fairgrounds Road primarily along the east frontage of</u>
 Highway 93 to remain primarily highway commercial with options for residential on upper floors or behind <u>main principal</u> buildings.
- Uses. Buildings for commercial use, similar to the existing condition along <u>north</u> Highway 93 <u>north</u> of Fairgrounds Road-that includes retail, commercial, restaurants, drive-through restaurants, offices, and flex spaces.
- Streets/Connections.
 - In coordination with MDT, implement Hamilton's Access Control Plan and consider additional access management improvements along Highway 93.
 - The East side area could benefit from a trail system along or adjacent to the railway or improved north-south connections.
 - Additional roadway connections should be provided between Highway 93 and Old Corvallis Road.
- Implementing Zoning Districts. Highway Related Business District (B-2) and Public and Institutional District (PI).

Parks and Open Space (P&OS)

- **General Description.** A wide-range of parks, and open space, and agricultural areas. through enhancement of existing parks and open space areas, and incorporation of additional space to expand recreational experience and programming options.
 - Focus on providing access throughout the community and enhancing access on the east side of Hamilton.
 - Focus on connections and providing better access to and between the series of River parks (e.g., Hieronymus Park, Steve Powell Park, River Park, and Skalkaho Bend).
 - Work with property owners along the Bitterroot River to identify connection opportunities.
 - Expand the Robert Anthony Leonardi (R.A.L.) Trail across Marcus Street, past Hamilton High School, and into the new Neighborhood Expansion areas.
 - o Provide a mix of open space and active recreational areas on the East side of Hamilton.
- Uses. Outdoor recreation, natural open space, <u>agriculture</u>, trails, pocket parks, playgrounds, sports fields, picnicking areas, community gardens, and water access.
 - Parks should offer year-round recreational options for all ages and abilities.
 - o Include linear pathways and connections between neighborhoods and open space areas.

- Areas of open space provide passive recreation opportunities on areas primarily along the Bitterroot River but could be expanded on the east side of the city to include non-irrigated lands that support the preservation of sensitive areas and large- and small-scale agricultural operations.
- These areas are intended to support the community with non-motorized transportation connections.
- Implementing Zoning Districts. Planned Unit Development Overlay (PUDOD), and Public and Institutional District (PI)